

# **Internal Audit**

Progress Report 2015-16 – Quarter 4

**Caroline Glitre, Head of Internal Audit** 

#### Contents

1.	Introduction	3
2.	Final Reports Issued	3
3.	Key Findings from Internal Audit Work with No or Limited assurance	5
4.	Advisory reviews for management purposes	27
5.	Work in progress	35
	Implementation of Internal Audit recommendations	
7.	Internal Audit effectiveness review	58
8.	Changes to our plan	59
9	Risk Management	59

#### 1. Introduction

The Internal Audit Plan was approved by the Audit Committee on the 30th April 2015. As previously requested by the Committee, this report covers audit reports with limited or no assurance which are summarised into key messages with some detail.

#### 2. Final Reports Issued

This report covers the period from 1<sup>st</sup> January 2016 to 31<sup>st</sup> March 2016 and represents an up to date picture of the work in progress to that date. The Internal Audit service has over this period issued 33 reports as final in accordance with the 2015-16 Internal Audit Plan. In summary, the assurance ratings provided were as follows:

Substantial ✓ ✓ ✓	1
Satisfactory	21
Limited	5
No	0
N/A	6
Total	33

	Table 1: 2015-16 work completed during quarter 4 including assurance levels				
	Systems Audits	Assurance			
1	Treasury Management	Substantial			
2	Foster Carer & Adoption Payments	Satisfactory			
3	Contract Management - Young Carers	Satisfactory			
4	CSG Invoicing and Monitoring Arrangements	Satisfactory			
5	Highways Managed Budgets	Satisfactory			
6	Budget Monitoring	Satisfactory			
7	Cash & Bank	Satisfactory			
8	Fixed Assets	Satisfactory			
9	Non-schools Payroll	Satisfactory			
10	Pensions Administration	Satisfactory			
	Projects & Programmes: Transformation Q4 – Customer				
11	Transformation; Smarter Working	Satisfactory			
12	Regeneration Programme: Dollis Valley and Grahame Park	Satisfactory			

		1
13	Risk Management	Satisfactory
14	Performance Management Framework	Satisfactory
15	CCTV	Satisfactory
16	Contract Management - Registrars Inter-Authority Agreement	Limited
17	Information Technology Disaster Recovery	Limited
18	Teachers Pensions	Limited
	Advisory Reviews / Management Letters	Assurance
19	Information Communications Technology Strategy	N/A
20	CSG Assurance Framework	N/A
21	Data Quality - FS/C5 - Percentage of assessments completed within 45 working days	N/A
22	Data Quality PH/S4 - Rate of hospital admissions related to alcohol	N/A
23	Special Education Needs Follow-Up - Education Healthcare Plans (EHC)	N/A
	Grants / Payments by Results	Assurance
24	Troubled Families Payments by Results	N/A
	School Audits	Assurance
25	Annunciation Junior	Satisfactory
26	Sunnyfields	Satisfactory
27	Foulds	Satisfactory
28	Osidge	Satisfactory
29	St Pauls (NW7)	Satisfactory
30	Akiva	Satisfactory
31	St Joseph's	Satisfactory
32	Hasmonean Primary	Limited
33	Menorah Foundation	Limited

The summary detail of those reports issued as Limited or No assurance is included within section 3. The summary detail of management letters resulting in high priority recommendations is included within section 4.

# 3. Key Findings from Internal Audit Work with No or Limited assurance

Title	Information Technology Disaster Recovery
Audit Opinion	Limited Assurance
Date of report:	March 2016
Background & Context	An ITDR programme is the IT component of the wider Business Continuity Management (BCM) programme, which fulfils part of the Council's obligations to the public and Civil Contingencies Act in the event of a major incident. The purpose of the programme is to recover IT services that underpin Council activities, within an agreed time and to a point in time prior to the outage, to prevent an unacceptable business impact. ITDR in a modern IT environment has also to consider other supporting IT services, which whilst not directly important to the business, are essential to those that are.  At Barnet, the technical component of the ITDR programme has been outsourced to Capita as part of the Customer Support Group (CSG) contract. As part of the contract with Capita, IT services have, with the exception of the Council's
	internal telephone system, been migrated to a new data centre. As part of the migration, IT services were either replaced or re-platformed so they would be easier to maintain and be more resilient. With respect to ITDR, Capita were to implement a new capability at a secondary data centre that would meet the Council's recovery requirements. Prior to implementation, Capita were to maintain an interim ITDR solution which, whilst not capable of recovering services fully in line with requirements, would provide a fallback position.

Title	Information Technology Disaster Recovery
	This audit has identified four priority 1 recommendations. We identified the following issues as part of the audit:
Summary of	
Findings	- Governance - There is a quarterly Business Continuity Management ("BCM") team meeting which governs BCM activities. It was noted that whilst Capita representatives do attend, those with the specific responsibility for ITDI have not been identified by Capita and consequently are not invited. We also noted that the meeting primaril deals with the BCM programme and ITDR is not routinely discussed. Finally, whilst Capita do provide a servic report which includes high level ITDR status, it is primarily to demonstrate meeting KPI's and PI's and there is not detail with respect to ITDR capability, either planned or interim. We reviewed the format of the service report and noted that the report does not reflect the true ITDR risk exposure of the Council. The risk is that without including ITDR in BCM governance and having an accurate view of its status, management will not be able to address any shortfall in capability. (Priority 1)
	Alignment of BCM requirements with ITDR capability - The Council's ITDR recovery requirements are described in the contract with Capita. It was noted that the requirements detailed in the contract are not those that are being delivered by the ITDR project. In particular, the Council applications are rated as platinum, gold, silver of bronze based on an assessment of the business impact. Applications rated as Silver and Bronze, are supposed to be recovered within 48 hours with a maximum of an hour of data loss. The current project is not delivering ITDI for Bronze applications and the current provision is to restore Silver rated applications within 96 hours with up to a day's worth of data loss. There are similar inconsistencies at Platinum and Gold level. (Priority 1)
	- ITDR technical recovery capability - Following on from the issue above, the technical provision will not cover the contractual requirements for ITDR. Additionally the technical approach has not considered interdependencie between IT applications. This means that there is a risk that an application may not function when other applications that it is dependent on are also not recovered. Finally, the recovery capability which would be provided through this arrangement would restore an infrastructure which may not be able to support the number of users the Council requires. (Priority 1)
	- Interim ITDR capability - Prior to the new ITDR capability being implemented at the secondary data centre, we

Title	Information Technology Disaster Recovery
	confirmed that an Interim ITDR capability was in place. This was initially a ship to site "data-centre" that contained infrastructure for the Council's legacy systems. These services were procured from an external supplier by Capita but the contract for these services lapsed in early 2015 and was not renewed. Capita are currently replicating data to the secondary site and taking backups in preparation for the new full ITDR capability, now due in Q1 2016. However, these back- ups cannot be used to restore capability as they have not been tested and there are no documented ITDR plans in place. It was noted that there is currently no alternative interim capability. (Priority 1)

# Priority 1 recommendations, management responses and agreed action dates

#### 1. ITDR Governance

Recommendation	Management Response	Responsible Officer	Deadline
a) Governance of BCM should formally include Capita staff who are responsible for ITDR. These individuals should be identified by Capita and then invited on a standing basis (Governance)	Capita will nominate those people responsible for ITDR and the Council will invite them to the relevant BCM meetings. The governance documentation will be updated to reflect any changes.	a) IS Security Manager (CSG)	30 April 2016
b) The BCM quarterly meeting should include formal ITDR discussion we with respect to a) business alignment b) capability c) status d) issues e) residual risk	Capita will engage with the Council and internal audit and make sure the reporting gives the Council sufficient oversight of the delivery of the ITDR plan.	b) Emergency Planning and Business Continuity Manager (LBB)	30 April 2016
c) Capita should immediately engage the Council management and agree the level of reporting information required with respect to the ITDR capability. This should include as		c) Operations Manager (CSG)	30 April 2016

Title II	nformation Technology Disaster Recovery	
services in scope, Re (RTO), Recovery Poin capacity, b) residual rethe test results and re ITDR capability changed) Management should	update governance d) Emergency erences and processes Planning and	30 April 2016 uity
2. Alignment of BCN	I recovery requirements with ITDR capability	

Titl	le Information	Technology Disaster Recovery			
Red	commendation	Management Res	ponse R	Responsible Officer	Deadline:
a)	The programme teams should consist responsible for reviewing the the IT services included within responsible party should review and the current ratings and engine with respect to any required chains should be provisioned as part of project. (Business requirements)	but the capacity been updated sir update was mad provided to audit. f the ITDR  but the capacity been updated sir update was mad provided to audit. The method implementation	solution in operation is correct adocument is incorrect and has note the testing date. The last e on14/12/2015 but was not statement includes no statement. This will be to the next version of the	Planning and Business Continuity Manager (LBB)	With immediate effect
b)	Capita should immediately en Council to ensure that the bandings, i.e. platinum, gold, bronze, are being delivered a contractual agreement. Where is should provision as part of the (Contract Specification)	ngage the document. recovery silver and The Council and C s per the the appropriatene not, Capita systems and a		O) Operations Manager (CSG) Programme Director and Acting ICT Director (CSG)	With immediate effect
c)	In line with the governance (Recommendation 1) above, programme should engage with Capita responsible for ITDR on and regular basis to ensure of recovery requirements are provided (Business requirements)	the BCM n those in a defined changes in	c	E) Emergency Planning and Business Continuity Manager (LBB)	30 April 2016

Titl	le Information Technology	Disaster Recovery		
Recommendation		Management Response	Responsible Officer	Deadline
a)	In line with the recovery requirements recommendation above (Recommendation 2), Capita should immediately engage with the Council to ensure the required infrastructure is provided to meet recovery requirements and expected user numbers. (Contract specification)	silver and bronze applications, although this has not been validated by the Council at the reporting date.	a) Operations Manager (CSG) Programme Director and Acting ICT Director (CSG)	With immediate effect
b)	The ITDR project should identify end to end IT service dependencies that should be taken into account in provisioning and planning. This may mean that IT services that are not currently in scope have to be provisioned to support ones that are in scope and have a critical dependency. It may also mean that IT services have to be promoted in terms of tiering to ensure successful recovery. (Proposed ITDR solution)	An interdependency grid of platinum and gold systems has also been developed since the testing date. The responsibility for maintaining this as part of 'Business as Usual' will fall to the Applications team.	b) Applications team, CSG	30 May 2016
	4. Interim IT Disaster Recovery			
Rec	commendation	Management Response	Responsible Officer	Deadline
a)	Capita should immediately engage the Council and propose the most effective way of mitigating the risk in the interim period	Agreed. It would be welcomed for audit to witness the preparation for the testing and the testing itself as part of their follow-up audit.	ICT Director (CSG) Head of Information Management (LBB	With immediate effect

Title	Information Technology Disaster Recovery	
prior to ITDR being project. (Contract	g fully deployed by the specification)	

Title	Contract Management - Registrars Inter-Authority Agreement
Audit Opinion	Limited
Date of report:	March 2016
	In November 2014 the Council introduced a corporate approach to managing contracts, which included the
Background & Context	production of a contract management toolkit and templates, supported by contract management training sessions for key staff members.
	The purpose of this audit was to review controls in place to mitigate key risks, in the areas of governance and reporting and risk and issue management, for the Registrars contracts.
	The Registration and Nationality Service is responsible for the registration of births, deaths and still-births, the formalities for marriage and civil partnerships and for citizenship ceremonies and is a shared service that is delivered across the London Boroughs of Brent and Barnet by Brent Council.
	The Inter-Authority Agreement between the Council and Brent has been managed by the Commissioning Group since being transferred from Adults and Communities in April 2015. Since taking responsibility for Registrars the Commissioning Group have sought to formalise governance arrangements using the contract management toolkit and to introduce performance monitoring, which we were unable to confirm were in place at the time of handover. It is

Title	Contract Management -	Registrars Inter-Authority Agreement		
	recognised that this is wo	ork in progress.		
	represent examples of a	d from the list of auditable units across the Council t Strategic (Registrars) contract as per the SCOT (Strate k used by the Council to analyse its contracts.	•	
Summary of		two priority 1 recommendations.		
Findings	We identified the followi	ng issues as part of the audit:		
	contract manager not been fully util Inter-Authority Ag  • Risk and Issue Mamanagement con the Inter-Authorit to the agreement	ment and Governance, Operating Effectiveness - we ment and governance should be improved. For examised and contract monitoring meetings did not occur greement. (Priority 1).  anagement, Control Design - we identified areas when the trols should be improved. We found that the risk and the ty Agreement had not been complied with in practice were not formally documented in registers, as requinual, or within the Council's risk management system	ple the contract managen r in line with the requirem ere the Registrars contract d issue management process. In addition, risks and issued by the Council's Cont	nent toolkit had eents of the t risk and issue ess set out in ues in relation
Priority 1 recomm	nendations, managemen	t responses and agreed action dates		
1. Contract Mar	nagement and Governance,	Operating Effectiveness		
Recommendation		Management Response	Responsible Officer	Deadline
contract man	nould introduce the agement toolkit and utilise monitor and drive	The performance of this contract was reported to the PCM Committee for the first time in February 2016. It is accepted that this is a contract where	Partnership Relationship Manager	31 May 2016

Title	Contract Management -	Registrars Inter-Authority Agreement		
b)	performance of the Registrars contract; Management should ensure that the governance arrangements set out within the Inter-Authority Agreement are complied with in practice and that SMB meetings are minuted in order to note the discussions held and monitor any actions required.	the toolkit still needs to be fully implemented.		
2.	Risk and Issue Management, Control Desi	ign		
Recom	nmendation	Management Response	Partnership Relationship Manager	31st May 2016
a)	The Council should ensure that the risk management process set out within the Inter-Authority Agreement is complied with in practice;	Accepted		
b)	Management should utilise the risk and issues register templates within the Contract Toolkit and ensure that Registrars risks and issues are recorded, assessed, mitigated and managed. This information should then be regularly monitored and updated; and			
c)	SMB meetings should be minuted so			

Title	Contract Management - Regi	gistrars Inter-Authority Agreement
required in ord	ns held and actions er to manage risks and rded and can therefore	

Title	Key Financial Systems - Teachers' Pensions
Audit Opinion	Limited
Date of report:	March 2016
Summary of	This audit has identified one priority 1 recommendation.
Findings	We identified the following issues as part of the audit:
	<ul> <li><u>Teachers Pensions</u> - There is no sign off by the CSG team of the returns from schools and there is no reconciliation to the Teacher's pension amount. (Priority 1).</li> </ul>
Priority 1 recom	mendations, management responses and agreed action dates
1. Monthly red	conciliation of payroll records to payment made to Teachers' Pension

2.

Recommendation	Management Response	Responsible Officer	Deadline
a) There should be monthly payroll reconciliations demonstrating that	A new process was implemented in March 2016 whereby the Controls and processing team now	Operations Director, CSG HR Solutions	Implemented

Title	Key Financial Systems -	Teachers' Pensions	
deductions report per payroll record b) Amounts record returns should be included in the record control of the record returns and the record returns documents.	tal contributions and orted by all payrolls as rd.  ed on the schools be formally logged and monthly reconciliation.  Immentation on the diliation should be	obtain the total deductions from the Payroll System in month for the Teachers' pension. These figures are provided to Payroll team who reconcile with the Teachers Contributions. Any differences are investigated and corrected to ensure completeness.  Once reconciled, the deductions are paid over by Controls and processing team to the Payroll team who complete the Pensions Returns. All documentation to complete this exercise is independently kept each month by both teams.	

Title	Hasmonean Primary School
Audit Opinion	Limited Assurance
Date of report:	March 2016
Background &	Hasmonean Primary School is a Voluntary aided school with places for 240 pupils aged between 3 and 11 years of age.

Title	Hasmonean Primary School
Context	The School budget for 2015/16 is £1,574,868 with employee costs of £1,185,939 (75% of the delegated budget).
	The School was assessed as 'Good' by OFSTED in Mar 2015.
Summary of Findings	As part of the audit we were able to give 'Limited' assurance to the school, noting seven high and five medium priority issues as part of the audit (in order of priority):
	<ul> <li><u>Banking</u> – The school bank account should not be overdrawn per the Scheme for Financing Schools. (High Priority).</li> </ul>
	<ul> <li><u>Payroll</u> – Lack of financial control due to no segregation of duties or evidence of independent review.</li> <li>Payments to support staff do not agree to school Pay Policy. (High Priority).</li> </ul>
	<ul> <li><u>Purchasing</u> — Purchase order forms were not completed for all relevant expenses. These costs are not recorded as a committed expense, and this procedure has not been agreed by the Governors. (High Priority).</li> </ul>
	• <u>Budget Monitoring</u> - The school should set a well-informed and balanced budget each year, including income from Governors if appropriate to reimburse the school funds for costs incurred in the provision of Jewish studies. (High Priority).
	Tax - The school should seek advice to confirm the correct treatment of VAT. (High Priority).
	• <u>Income</u> – Paperwork is incomplete for money received into the school office. Therefore a complete reconciliation between money received and money banked was not possible. (High Priority).
	• <u>Contracts</u> – Up to date contracts were not available for security services. There was no evidence of regular review of contracts. (High Priority).
	Governance – The 'Notice of Authorised Signatories' and financial management policy and procedures

Title	Hasmonean Primary School
	document should be revised and approved by Governors to reflect current procedures in school. ( <b>Medium Priority</b> ).
	• <u>Financial Planning</u> — No medium term School Development Plan exists, no evidence of review of three year budget. ( <b>Medium Priority</b> ).
	<ul> <li><u>Lettings</u> – The school does not have an approved lettings policy, and a signed agreement is not held for organisations that use the premises. – The children in the nursery are allowed to stay for an extended day. Nursery fees are paid into the Governor's fund, but identifiable costs are not reimbursed to the school's delegated budget. (Medium Priority).</li> </ul>
	<u>Assets</u> – the Inventory could not be found. No annual review or authorisation of disposals. (Medium Priority).
	• <u>Compliance with 'Schools Financial Values Standard' (SFVS)</u> - following our SFVS self — assessment review it is the opinion of audit that contrary to the School's self-assessment this area has either not been met, or met 'In-Part', or information was not available to enable us to confirm the judgement. (Medium Priority).

# Priority 1 recommendations, management responses and agreed action dates

### 1. Property Visits

Recommendation	Management Response	Responsible Officer	Deadline
The School should review the Financial Guide for schools and take steps to resolve cash flow problems.	The Finance Committee (Governors) have approved a recovery plan which includes a fundraising plan. When funds are available, the deficit will be repaid. For the future, we hope that better	Finance Committee	Ongoing for three years commencing April 2016
Refer to the Barnet Financial Guide for schools, section 5 (Banking and Funding arrangements) and the Scheme for Financing Schools sections	monitoring by the new School Business Manager will avoid the situation reoccurring.	School Business Manager	Implemented

or guidance.			
N			
	Nanagement Response	Responsible Officer	Deadline
e largest area of a it is recommended in checks ports.	The Head Teacher now signs off monthly payroll. Since May 2015, the Head has been required to sign off any changes to the payroll.	Head	Feb 2016
tion E (Financial ayroll) for guidance leadteacher should ated to financial ed so that at least The work of one e work of the other y documented.'	The school has reverted to the NJC scales for support staff.	Head	Feb 2016
	it is recommended in checks orts.  the 'Keeping your clion E (Financial ayroll) for guidance eadteacher should ated to financial ed so that at least. The work of one e work of the other of documented.'	payroll. Since May 2015, the Head has been required to sign off any changes to the payroll.  the 'Keeping your ion E (Financial layroll) for guidance eadteacher should lated to financial led so that at least The work of one work of the other redocumented.'  be reviewed on a diby Governors to	payroll. Since May 2015, the Head has been required to sign off any changes to the payroll.  the 'Keeping your ion E (Financial layroll) for guidance eadteacher should lated to financial ed so that at least The work of one work of the other of documented.'  b) The school has reverted to the NJC scales for support staff.  Head  Head  b) The work of one end work of the other of documented.'

#### Recommendation

The school should ensure that a purchase order is raised for all relevant goods and services and this is approved by an authorised signatory. This expenditure should then be entered as a commitment to the accounting system, prior to the order being placed. Refer to section D of the 'Keeping Your Balance' document, issued jointly by Ofsted and the Audit Commission.

The school should introduce a clear separation of duties to ensure that the same officer is not responsible for authorising the purchase order, invoice and cheque for the same purchase. Refer to the Barnet Financial Guide for schools, section 4 (Internal Financial Controls) for guidance

	a)	All items are now ordered using purchase
		orders. This change happened in Nov 2015
		prior to the Audit, although some orders,
		inspected by the auditor, were done by
		emails between May 2015 and November
		2015. All emailed orders were still authorised
		by the Head before ordering.
ı		

**Management Response** 

#### b) POs are now recorded by School Business Manager and given unique sequence numbers. A record is kept in the order file. Orders will be entered into RM from 1st April 2016

- Delivery notes are now signed by School Business Manager or Office staff on delivery.
- d) The security company is aware that we have cash flow problems and are content that we use CST refunds to pay the next security bills. The DfE reimburse schools via the CST for security guards - these payments from the DfE have always been delayed by half a term.
- e) Separation of duties has always existed as

rchase	Sch
2015	Ma
orders,	
ne by	
ember	
orised	

Business Nov 2015 hool

anager

**Responsible Officer** 

Deadline

School Feb 2016 Business Manager

**April 2016** 

School Business Feb 2016

Manager/Office staff

Title	Hasmonean Primary Sch	ool		
4. Budget Mo	onitoring	follows:  i) Orders authorised by Head  ii) Invoices authorised by Deputy Head of  Head of Infants  iii) Two signatures on cheques but Head  only signs if invoice is authorised first.		
Recommendation		Management Response	Responsible Officer	Deadline
balanced budget from the Governo the school funds provision of Jewis costs approved amounts should be Where contributions should ensure the the year to avoicashflow. The so	Id set a well-informed and each year, including income rs if appropriate to reimburse a for costs incurred in the sh studies, or additional staff by the Governors. These equantified and authorised. One are significant the school by are received evenly across id any negative impact on school needs to assure the ources of income are reliable eir budget.	<ul> <li>a) There are reimbursements from Governors' Funds to LBB for Religious Studies and Nursery</li> <li>b) The Finance Committee will document such calculations in future.</li> <li>c) Commitments to be entered into RM from April 2016.</li> <li>d) The Finance Governors were kept informed by email about the financial situation during 2015-2016, and they had copies of the Sept and Dec 2015 forecasts</li> </ul>	Finance Committee/ School Business Manager	April 2016
5. Tax				
Recommendation		Management Response	Responsible Officer	Deadline

Title Hasmonean Primary Sch	ıl		
The school should refer to the Financial Guide for Schools section 8 (Taxation) in order to ensure compliance.  6. Income	This money has now been new School Business Macclaimed VAT on any cap not.  Noted	nnager has not Manager	Feb 2016
Recommendation	Management Response	Responsible Officer	Deadline
Strict income controls and procedures should be in place to ensure effective financial management. Independent checks should be carried out to verify amounts banked agree to source records. These checks should be visibly evidenced. Refer to the Barnet Schools Financial Guide, section 7 (Income collection and administration) to ensure that there is a proper audit trail.	A more detailed recording funds due from Governo will be kept and the chawill be emailed for auth the money. Printouts of be filed for the attention LBB and private auditors funds.	ors to LBB account irman of Governors orisation to transfer authorisations will of auditors from	April 2016
proper addit train	<ul> <li>Income banked into the backing documentation signed by the Head or D</li> </ul>	which will now be	April 2016
7. Contracts			
Recommendation	Management Response	Responsible Officer	Deadline
It is recommended that minutes of meetings include consideration by governors of	a) A meeting to review the scheduled for April 6 20	,	April 2016

Title	Hasmonean Primary Sch	ool			
relevant contract, in or is clear and visible of transparent selection p 'Schools must seek to value for money, to o	ewal/procurement of any order to ensure that there evidence of a fair and rocess.  achieve efficiencies and ptimise the use of their neest in teaching and		contract will be sent to the Finance Committee and the Governor responsible for security. In light of the current security situation, we are unlikely to re-tender this contract as we use a security firm approved by the CST and CST refund the cost.		
'Keeping Your Balance' by Ofsted and the	11 (Purchasing) of the document, issued jointly Audit Commission, and loney and Purchasing) of Schools.	b)	In future the School Business Manager will send contract negotiations to the Finance Committee before signing a contract.	School Business Manager	April 2016

Title	Menorah Foundation School
Audit Opinion	Limited Assurance
Date of report:	March 2016
Date of report.	
Background & Context	Menorah Foundation School is a Voluntary Aided school with places for 362 pupils aged between 3 and 11 years of age. The School budget for 2015/16 is £1,671,378 with employee costs of £1,205,772 (72% of the delegated budget).  The School was assessed as 'Good' by OFSTED in May 2015.
	The School was assessed as Good by Ol Sted in May 2013.

Title	Menorah Foundation School				
Summary of Findings	As part of the audit we were able to give 'Limited' assurance to the school, noting three Priority 1 and four Priority 2 issues as part of the audit (in order of priority):				
	<ul> <li><u>Banking</u> – Payments are made by one individual using HSBC online banking. This does not comply with the authorised signatories list. Petty cash procedures should allow for separation of duties. (Priority 1).</li> </ul>				
<ul> <li><u>Purchasing</u> – Purchase order forms are not recorded as a committed expense, and accommits is not possible. Lack of separation of duties. (Priority 1).</li> </ul>					
	<ul> <li><u>Voluntary funds</u> – The previous audit report refers to an Amenities and lunch account. No accounting records for these accounts could be found at the time of the audit visit. (<b>Priority 1</b>).</li> </ul>				
	• <u>Governance</u> – The 'Notice of Authorised Signatories' and financial management policy and procedures document should be revised and approved by Governors to reflect current procedures in school. (Priority 2).				
	<ul> <li><u>Budget Monitoring</u> - The school should set a well-informed and balanced budget each year, including income from Governors if appropriate to reimburse the school funds for costs incurred in the provision of Jewish studies. (Priority 2).</li> </ul>				
	<u>Assets</u> – The Inventory is incomplete. No documented annual review or authorisation of disposals. (Priority 2).				
	<ul> <li>Compliance with 'Schools Financial Values Standard' (SFVS) - following our SFVS self – assessment review it is the opinion of audit that contrary to the School's self-assessment this area has either not been met, or met 'In Part', or information was not available to enable us to confirm the judgement. (Priority 2)</li> </ul>				
Priority 1 recon	nmendations, management responses and agreed action dates				
1. Banking					
Recommendation	Management Response Responsible Officer Deadline				

Title Menorah Foundation S	Menorah Foundation School		
The School should review and update (a required) its Financial Management Policy and Procedures document ensuring that its content are up to date incorporating detailed procedures for all areas of financial management in the School, including those outlined within the London Borough of Barnes Scheme of Financing Schools, Finance Guide Contract Standing Orders and 'Keeping You Balance' documents.	assistant distributes petty cash and SBM reconciles. Financial procedure updated  The changes needed to Notice of Authorised Signatories and HSBC online access will be agreed by new Head Teacher who starts on 4 April	School Business Manager	8 April 2016
The most up to date 'Notice of Authorised Signatories' should be completed, approved by Governors and submitted to the Chief Finance Officer.  2. Budget Monitoring			

Recommendation	Management Response	Responsible Officer	Deadline	
The School should set a well-informed and balanced budget each year, including income from the Governors if appropriate to reimburse the school funds for costs incurred in the provision of Jewish studies, or additional staff costs approved by the Governors. These amounts should be quantified and authorised.		Chair of Governors	5 April 2016	

Title	Menorah Foundation Sci	hool		
Where contributions are significant the school should ensure they are received evenly across the year to avoid any negative impact on cashflow. The school needs to assure the Council that all sources of income are reliable when balancing their budget.				
3. Purchasing				
Recommendation		Management Response	Responsible Officer	Deadline
relevant goods approved by a This expenditur as a commitm system, prior to Refer to section Balance' docur	re that: rder is raised for all and services and this is n authorised signatory. e should then be entered ent to the accounting the order being placed. In D of the 'Keeping Your nent, issued jointly by Audit Commission.	All purchase orders will be entered onto RM. Financial procedures will be updated with regard to segregation of duties.	School Business Manager	8 April 2016
separation of ensure that th responsible for	uld ensure that a clear duties is introduced to ne same officer is not authorising the purchase and cheque/payment for		School Business Manager/Office staff	8 April 2016

Title N	lenorah Foundation School	
the same purchas	e. Refer to the Barnet	
Financial Guide d (Internal Finan guidance.	or schools, section 4 cial Controls) for	

#### 4. Advisory reviews for management purposes

There were five advisory reviews or management letters undertaken by internal audit that do not give an assurance rating but nonetheless aid management in assessing the design and effectiveness of their control environment. If a significant issue has been identified or a Priority 1 recommendation made as part of these reviews further detail is provided within this progress report below. Priority 1 recommendations are followed up in line with Internal Audit's standard follow-up process and reported to Audit Committee accordingly.

	Advisory Reviews					
1	Information Communications Technology (ICT) Strategy	See 4.1 below				
2	CSG Assurance Framework	See 4.2 below				

## 4.1 Information Communications Technology (ICT) Strategy

Background &	In May 2015, the Council commissioned CSG (Capita) to formulate a new five-year ICT strategy identifying the
Context	infrastructure, systems and applications required to help support the delivery of the Corporate Plan, business priorities and initiatives. The ICT strategy was developed following extensive consultation with key stakeholders and was approved by the Strategic Commissioning Board (SCB) in November 2015.
	The Council is now in the process of setting up an IT Partnership Board (ITPB), the ITPB will be responsible for overseeing the delivery of the technology roadmap and approving specific programmes and projects.
	The objective of this audit was to confirm that the new ICT strategy is designed to support corporate priorities and that the governance arrangements being put in place are appropriate.
Summary of Findings	Management should review the required actions and incorporate them into their current plans to ensure that controls are fully fit for purpose. The operating effectiveness of IT governance controls will be the focus of a further review during the first quarter of 2016/17 and may include an assessment of the controls when applied to specific projects within the programme.
5 4 6. 1.	

# Priority 1 findings, management responses and agreed action dates

### 1. Detailed controls analysis

Reco	mmendation	Management Response Responsible Officer	Deadline
1.i.	The Council and CSG management	1.i. Through the IT Partnership Board a Enterprise Architect,	31 March
	should establish a shared timetable	regular business planning cycle will be CSG	2016
	detailing when the ICT Strategy requires	agreed to ensure alignment with the	
	a review to ensure it is still supporting	Barnet Corporate Plan. This process is Head of ICT and	
	the Corporate Plan. The timetable	going to be iterative with IT providing Information	
	should ensure that the review of the ICT	input into the Corporate Plan at Management	
	Strategy accommodates changes made	appropriate times during the year to	

	during review of the Corporate Plan.		ensure a two way flow between IT and the business.		
1.ii.	CSG should develop a detailed ICT technology roadmap for Council approval. The roadmap should provide details and timelines for delivering projects and programmes (key milestones, and dependencies) which are in line with timelines for delivering business priorities.	1.ii.	IT roadmap in place detailing when key projects will be implemented. Detailed resource estimates have been created to support this. A revised detailed technology roadmap is in development to produce an IT transformation investment plan for the next five years. This will be delivered through development of the SPIRs and component project cost/resource estimates, the governance process and through customer board membership and input.	CSG  Head of ICT and Information	April 2016

#### 2. Governance

Recommendation			gement Response	Responsible Officer	Deadline
2.i.	The IT Partnership Board should have a clear scope, function, diversified composition and clear operating principles which include, but are not limited to:  Defined roles and responsibilities A defined structure Policies and procedures covering implementation and		A draft governance structure has been produced, showing the terms of reference for the IT Partnership Board to be put in place to support the delivery of the ICT strategy. This is currently under review.	Enterprise Architect, CSG  Head of ICT and Information Management	31 March 2016

develop a detailed resource plan, which includes a list of roles and responsibilities required for the duration of the ICT strategy to identify the required capacity and capability and	2.ii. A full resource plan has been built for the ICT strategy presented and approved at SCB. SPIRs are being developed to provide each of the component projects with a cost and resource projection. Each SPIR will detail the exact roles and responsibilities for delivery of the solution	CSG  Head of ICT and Information Management	31 March 2016
ensure they are funded. The review process should also include using appropriate return on investment metrics to prioritise and realign underlying projects and resources.	and will be combined into a programme delivery plan. The first batch of SPIRS will be created during March 2016 for key IT strategy deliverables (Electronic Document Records Management System, Collaboration, Mobile Device Management and Public Sector Network) with more to follow throughout the year.		

#### 4.2 Customer Support Group (CSG) – Assurance Framework

# Summary of Findings

As part of our testing within the planned audit of CSG Invoicing and Monitoring Arrangements we identified an issue which was outside the scope of that specific review. We have reported this in an Appendix to the CSG Invoicing and Monitoring Arrangements audit report for management consideration. The issue is summarised below:

#### **Contract monitoring - assurance activities**

In line with good contract management practice, the Council has a Contract Management toolkit in place to support contract managers in managing the activity on the Council's contracts.

Alongside this toolkit there should be a formal assurance framework in place to monitor the performance of Capita in the delivery of contractual obligations due to the size and nature of the strategic contracts in place with them.

The Council's Commercial team have prepared an assurance mapping document which outlines the 'Three Lines of Defence' (see below) in place to provide the Council with assurance over Capita's activity.

This was produced by the Commercial team to summarise the core contract and performance management arrangements in place. Although this is not a formal document, there is no other published assurance framework document.

In line with good practice, the **First Line of Defence** relates to the business operations i.e. ensuring there is an established risk and control environment in place within each of the core processes operated by Capita.

**The Second Line of Defence** is the oversight functions i.e. strategic management, performance management and functional oversight.

The **Third Line of Defence** is independent assurance i.e. Internal Audit, External Audit, and other sources of assurance who provide independent challenge.

We acknowledge that the CSG contract is managed by the Council using a 'thin client' model where Capita are monitored on their performance against outcomes rather than how procedures are operated to mitigate the key

risks to the Council.

However, we noted the following issues for senior management consideration:

- There is a lack of formal documentation held by the Council of the first line defence activities operating at Capita. For example, this may include access to procedure manuals to assess whether the control framework in place mitigates the Council's key risks. This was highlighted as a finding in relation to the Accounts Payable process where there was no up to date procedure document in place (see Accounts Payable audit findings, January 2016).
- We understand through review of the Commercial team's Assurance Map and discussion with management, that currently Internal and External Audit activities provide the only evaluation of the design and operation of the controls in place within Capita processes to mitigate the Council's key risks. These form part of the third line of defence in the assurance framework. This testing approach is generally retrospective and would only identify issues after they have occurred, possibly a significant period of time following the initial non-compliance. We did not see evidence of real time monitoring of the operation of Capita controls.
- Although some second line management oversight activities were found to be operating effectively, there are some second line activities which are currently recorded as the 'first line' of activities within the Commercial team's analysis. These should be moved within the updated version of the assurance map. These include the following:
  - CSG Strategic Partnership Board
  - Monthly performance reports
  - Performance meetings with the Senior Responsible Officers

#### Priority 1 findings, management responses and agreed action dates

1. Contract monitoring – assurance activities

Re	commendation	Management Response	Responsible Officer	Deadline
a)	Management should undertake an exercise to understand the key controls in place within each of CSG's core processes. This could be achieved through review of the appropriate policy and procedure documents.	Agreed.	Director of Commercial  Director of Resources	Q2 of 2016/17
b)	Management should assess and document whether the controls in place are sufficient to mitigate the Council's key operational risks.			
c)	Any control gaps identified in the first line of defence should be raised with Capita and where appropriate processes should be amended accordingly.			
d)	Management should review and update the assurance framework document to ensure inclusion of the identified first line of defence activities. All key Second and Third line activities should also be recorded, including detailing the officers with the core roles and responsibilities in relation to them.			
e)	Management should review the activities on the assurance map to ensure there is sufficient flow of information between the			

	first, second and third lines of defence to allow the Council to promptly identify issues with any of the key delivery risks.	
f)	Management should then consider whether the information available through the three lines of defence is sufficient to provide senior management with assurance that the key strategic risks are mitigated.	
g)	Once reviewed, the three lines of defence map should be signed off by senior stakeholders including all SROs, the Director of Resources, the relevant Contract Managers, the Commercial Director and the Chief Operating Officer.	

# 5. Work in progress

The following work is in progress at the time of writing this report:

Tab	Table 2: Work in progress				
	Systems Audits	Status			
1	IT Change Management	Draft report			
2	Schemes of Delegation	Draft report			
3	Parking Permit Administration	Draft report			
4	People Management – Establishment List	Draft report			
5	Re Invoicing	Planning			

# **6.** Implementation of Internal Audit recommendations

Shading	Rating	Explanation
	Implemented	The recommendation that had previously been raised as a priority one has been reviewed and considered implemented.
	Partly Implemented	Aspects of the original priority one recommendation have been implemented however the recommendation is not considered implemented in full.
	Not Implemented	There has been no progress made in implementing the priority one recommendation.

Audit Title, Date and	Deadline and	Outcomes of previous audit	Audit follow-up assessment (January 2016)
Recommendation	Responsible	follow-up assessments	
	Officer(s)		
1. Grant Income	September 2015	Previously we followed up and	Partly Implemented
		reported:	
June 2015	Directors for:	• Q3, 2015/16 – The	Evidence of implementation of the agreed process for the
	<ul> <li>Adults and</li> </ul>	recommendation was	routine pro-active scanning for income grants by Delivery
Grant Identification	Health;	considered Partly	Units was not evident at the date of the follow-up. Since
	- Children & Young	Implemented as the	implementation of the new process for identifying grants
Roles/arrangements for proactively	People;	following remained	only one form had been received by CSG from the Street
identifying grant opportunities	- Growth and	outstanding:	Scene Delivery Unit for their review and scrutiny.
should be implemented.	Development-		
	Environment	A document has been designed	Management Agreements for 2016-17 were still in the
a) We suggest that roles for pro-	Commercial and	which is completed by the	process of being drafted. We were informed that the

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
actively identifying grants could be undertaken as part of existing structures as follows:  (i) Delivery Units together with their Commissioning Directors should consider the options available, including the possibility of a dedicated team/officer for pro-actively identifying grants depending on resources / the significance of grants available in that area.  (ii) Service area leads pro-actively identify grants in their area. Local business improvement / performance teams challenge for proactive identification, undertake proactive reviews themselves and co-ordinate related reporting of horizon scanning outcomes as part of their local performance management arrangements.  (iii) CSG service areas: Senior Responsible Officers (SROs) client-side at the Council proactively identify grants in their CSG responsibility areas or	Customer Services Director  Supported by Finance (Commissioning Group)  Resources Director	service which will record if the decision is being taken forward or not. This will be signed off by SMT and then sent to CSG for the Head of Finance to challenge.  A process has been designed where the services will have to document if they are taking a grant application forward. This will then be reviewed by the Head of Finance as a critical friend.	responsibility for identifying grants would be included in the Management Agreements. Wording for inclusion in the Management Agreements defining the responsibility for horizon scanning had been agreed at 31 March 2016.  When we are able to evidence the routine pro-active scanning for income grants across Delivery Units in line with Management Agreements and the completion of the relevant templates in the required format, we will be able to move the status to implemented.

_	

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
applications will not be submitted should be reported to the Commissioning Group's Head of Finance sufficiently in advance of application deadlines, 5 working days as a minimum, to consider whether decisions not to apply were appropriate and challenge as necessary.			
e) Procedures should be documented governing identification arrangements in each area. The procedures should include:  - Grant identification mechanisms such as the use of			
the Grant Finder website, Internet searches and pro- active engagement with known funding bodies arrangements for the escalation/communication of grant opportunities to the relevant areas for evaluation if identified centrally			
<ul> <li>arrangements for the recording and reporting of all grant opportunities, identified for</li> </ul>			

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
follow-up/monitoring and reporting - arrangements for the timely escalation to the Commissioning Group's Head of Finance for all eligible grants for which applications will not be submitted.			
2. Procurement - Compliance with Contract Procedure Rules  November 2015  Contracts Register  a) The processes undertaken annually in 1 March 2016 developing Delivery Unit Procurement Forward Plans should also be used to ensure that all contractual relationships above £5k are included in the Delivery Unit Contract Registers, for example in a	1 March 2016  Business Support Officer, Street Scene  Head of Care Quality, Adults and Communities	Not applicable – this is our first assessment of progress.	Partly implemented  The vendor spend analysis report with spend above £5k had been provided by CSG Procurement to the Delivery Unit Procurement lead officer for reconciliation to and update of the Delivery Unit contract register to include all procurement vendor spend above £5k. The reconciliation was in progress at 31 March and with a view to completion by 22 April 2016, the date of the next publication of the Delivery Unit contract registers by Information Management.  This recommendation was considered implemented for actions where the responsible officers were:  • Head of Procurement, CSG  • Head Of Service Commissioning - Family Services
£5k-£10 column. b) CSG Procurement training and development should remind			<ul> <li>Senior Business Resource and Contracts Officer, SEN Referral and Assessment Team - Education and Skills</li> <li>Business Support</li> </ul>

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
trainees of their role in keeping Contract Registers accurate and up			Officer - Street Scene
to date, for example contract registers should also include suppliers procured through external framework contracts where competitive tendering has not been undertaken by the Council itself.  We would suggest that: - periodic reconciliations between vendor spend analysis reports and contract registers are undertaken by officers responsible for contract	1 March 2016  Commercial Manager - Property and Infrastructure, Re	Not applicable – this is our first assessment of progress.	Partly implemented  The vendor analysis report had been provided to the Delivery Unit procurement lead by CSG Procurement. At 30 March we had not received a response as to progress with updating the contract register in line with the vendor spend analysis report provided to them by CSG.
registers to ensure that they are complete  Accuracy checks be undertaken to ensure that contractual data is correct for example:  - vendor name  - contract value/purchase order value if below £10k,			
- contract term - end date, - expiry date - last DPR/Committee Report reference, and - DPR/Committee Report date if			

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
above £10k			
3. Procurement - Compliance with Contract Procedure Rules	1 March 2016  Commercial  Manager -	Not applicable – this is our first assessment of progress.	Partly implemented  A Re governance process was provided which requires conflicts of interest related to procurements to be
November 2015  Conflicts of interest	Property and Infrastructure, Re		considered at the start of the procurement exercise. The process does not require the completion of the Council's Procurement Declaration of Interest form (DoI) to formally confirm that a conflict of interest does not exist as required

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
At the start of each procurement exercise all involved staff, including within CSG or other relevant contractors, should complete a new procurement declaration of interest form documenting the existence or non-existence of any pecuniary or other interests which compromise the objectivity of vendor selection.  The completed form should be retained for referral and evidenced as being signed off by the relevant Head of Service. The resultant decision should be documented on the form  Procurement guidance and training should be updated to record the Council requirements for the declarations of interest for procurement exercises and a standard form for this process should be agreed and made available on the intranet and as an appendix to the Officer Code of Conduct for ease of access.			by the recommendation. Where CSG Procurement are involved with contracts procured by Re on behalf of Barnet Council using Council monies then Dol forms are sent to the relevant Re officers involved in the procurement for completion. These forms will however not be sent for all such procurements where CSG are not involved.  Once the Re procurement governance process has been updated to reflect the requirement that Council declaration forms must be completed tor all procurements done by Re on behalf of the Council to formally record that a conflict does not exist and there is evidence that this process is being followed, the recommendation will be regarded as implemented.  This recommendation was considered implemented for actions where the responsible officers were:  Head of Procurement, CSG  Senior Business Resource and Contracts Officer, SEN Referral and Assessment Team, Education and Skills  Head Of Service Commissioning, Family Services  Business Support Officer, Street Scene  Head of Care Quality, Adults and Communities

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
4. Procurement - Compliance with Contract Procedure Rules  November 2015  Vendor creation and approval  Accounts Payable should be instructed to refer new vendor creation forms which have not been signed by central CSG Procurement Business Partners back to CSG Procurement for sign-off and challenge, where necessary.  CSG Procurement should also be notified, for review and challenge where necessary, of the following vendors when they are created in Integra:	1 March 2016  Head Of Service Commissioning - Family Services	Not applicable – this is our first assessment of progress.	Partly implemented  We tested 5 vendors created after 1 January 2016 to the New vendor Request Form for authorisation of vendor creation by CSG Procurement. Of the 5 tested , 1 vendor was created without an approved New Vendor Request Form. We understand that the one instance of process not being followed is due to a new member of staff not being fully aware of processes. Family Services will now build this into DU induction to ensure that processes are fully embedded for all staff.  This recommendation was considered implemented for actions where the responsible officers were:  • Head of Exchequer, CSG • Senior Business and Contracts Officer, SEN referral and assessment team, Education and Skills • Business Support Officer, StreetScene • Commercial Manager – Property and Infrastructure, Re
- Social care placement vendors and			

Audit Title, Date and	Deadline and	Outcomes of previous audit	Audit follow-up assessment (January 2016)
Recommendation	Responsible Officer(s)	follow-up assessments	
- any "historic" procurement vendor which had not been migrated from SAP to Integra but is now required in Integra.  DUS should complete new vendor forms or include/"cc" the relevant CSG Procurement Business Partner in the DU e-mail requests to create such vendors  Note: We understand from the Head of Exchequer Services that an Integra e-form will be developed shortly for the creation/amendment of all vendors - procurement and non-procurement - which will route by workflow to all relevant parties, originator, manager, CSG procurement and Accounts Payable.  Delivery Units should be reminded, for example through procurement training, of the correct process for requesting the creation of approved vendors in Integra.	Officer(s)  1 March 2016  Head of Care Quality Adults and Communities	Not applicable – this is our first assessment of progress.	Partly implemented  We tested 11 vendors created after 1 January 2016 to the New vendor Request Form for authorisation of vendor creation by CSG Procurement. Of the 11 tested, 9 vendors were created without an approved New Vendor Request Form.
exceptions and process			

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
requirements for creating vendors, including any agreements reached between CSG Procurement and Accounts Payable, should be formally documented and communicated.			
5. Client Affairs	31 January 2016	Not applicable – this is our first assessment of progress.	Partly implemented
December 2015	Financial Assessment		We selected two visits to confirm implementation of the recommendation and for both clients the case notes
Property Visits	Manager, Financial Assessment Team		showed that two officers visited and collected some of the client's materials.
a) The Council should update the			
template form that must be filled			We were supplied with completed Property Searches
out at every initial property visit,			Inventory forms which named the officers that attended
regardless of whether any items are			the property but there was no evidence that both of them

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
removed from the property. This form should detail the date of visit, inventory of all items removed including bills and require the signature of both officers in attendance.			had signed the form.  Further action for full implementation:  • When items are removed from the property, both officers in attendance should sign the Asset Register and Property Searches Inventory forms.
This should then be kept in the case file along with any other relevant documentation.			
6. Street Scene Operations	March 2016	Not applicable – this is our first	Partly implemented
Review (Joint Internal Audit		assessment of progress.	
& CAFT review)	Street Scene Director		A process for pro-actively monitoring camera recordings has not been introduced.
November 2015	Director		nus not been mit oddeed.
			Instead, supervisors check refuse vehicles daily on a
Risk of Illicit Payments - Vehicle			random basis while vehicles are doing their rounds and
CCTV monitoring / Route rotation			complete and sign-off a check sheet as evidence of such
a) A process should be introduced			check. In addition, tracker reports produced by the tracker
a) A process should be introduced and documented to review camera			system on each refuse vehicle are reviewed on a sample basis - 5 vehicles each day and 2 on a Saturday - by the
recordings pro-actively on a sample			supervisor on tracker duty that week. Should these checks
basis to ensure that cameras are			raise an issue, for example the tracker shows that a vehicle
operating correctly at all times and			has deviated off route for a significant time then this may
to identify noncompliant behaviour,			prompt a review of the camera recordings. The review of
such as accepting amounts for			camera recordings is therefore still undertaken re-actively
private collections from businesses			in line with the current "Data Protection Council Vehicle
with whom the Council does not			Mounted CCTV, Vehicle Tracking and Electronic Data

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
have trade waste agreements or for identifying non-attendance at work.			Management Systems Policy", which has not yet been changed to include the proactive monitoring of cameras.  The process only partly mitigates the risk of illicit payments as it is reactive and illicit payments could still be taken while on scheduled routes and between supervisor inspections of the vehicles. The recommendation will be considered implemented once a sensible risk based process for the pro-active review of camera recordings is introduced. The knowledge that camera recordings are being checked proactively will act as a strong anti-fraud deterrent.
b) The 'Data Protection Council Vehicle Mounted CCTV, Vehicle Tracking and Electronic Data Management Systems Policy' should be updated, in conjunction with the Council's Data Protection team, to facilitate the use of such pro-active monitoring.	Head of Business Improvement and	Not applicable – this is our first assessment of progress.	Partly implemented  The Council's Data Protection Team has been consulted and work is underway to update the policy accordingly whilst ensuring continued compliance with the requirements of the Data Protection Act.  In the meantime, the review of camera recordings is still undertaken re-actively in line with the current "Data Protection Council Vehicle Mounted CCTV, Vehicle Tracking and Electronic Data Management Systems Policy" which has not yet been changed to include the proactive monitoring of cameras.
d) Waste collection operatives	February 2016	Not applicable – this is our first	Partly implemented
should be rotated between collection crews periodically to	Waste & Recycling	assessment of progress.	To meet trade waste collection schedules, management

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
prevent the development of rogue relationships with businesses on routes.	Manager		considered alternative controls to the agreed routine rotation of trade waste collection crews on collection rounds as follows:  - the rotation of trade waste crews on an annual basis - through the natural rotation of trade waste crews owing to sickness and annual leave, - routine reconciliation between actual trade waste weight generated by collections on the round / route against the trade waste weight expected in line with what customers are contractually paying for bins/bags collected and emptied unscheduled/random inspections by waste enforcement who will be required to join the collection crews uninvited to carry out an audit.
			The proposed action is considered to mitigate the risk sufficiently. The recommendation will be considered implemented once evidence is provided showing that the arrangements have embedded and are being undertaken routinely.
7. Street Scene Operations Review (Joint Internal Audit & CAFT review)  November 2015	March 2016  Heads of Service / Supervisors	Not applicable – this is our first assessment of progress.	Partly implemented  The pro-active review of refuse vehicle tracker reports is being undertaken. Where reviews highlight issues/suspicious activity, for example, a vehicle deviating
Refuse vehicle tracker monitoring			from the expected route then this may prompt a review of the CCTV camera images recorded. The review of camera

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
b) The vehicle tracker reports and vehicle CCTV camera recordings should be used together to optimise pro-active monitoring of movements.			recordings is therefore still done re-actively. However the pro-active monitoring of vehicle CCTV cameras, for example on a sensible risk basis, has not been introduced and therefore does not reduce the risk of illicit payments sufficiently.  When a sensible pro-active monitoring of CCTV camera recordings is introduced the recommendation will be considered implemented.
Street Scene Operations Review (Joint Internal Audit & CAFT review)	Head of Corporate Programmes, CSG	Not applicable – this is our first assessment of progress.	Partly implemented  The implementation of a fit for purpose CCTV system at the
November 2015			new site has been investigated.
Risk Management (CCTV and Mill Hill depot site security)  a) The implementation of a fit for purpose CCTV system should be investigated as part of the move to the new site, planned in December			However, owing to the uncertainty and the delays to the new depot the timeframe for project implementation has been delayed. This recommendation will be considered implemented once the plans for the new depot have been confirmed.  Revised implementation date: 01 August 2016.
2016.			·
d) Spot checks of people and vehicles entering and leaving the site should be introduced as should increased site patrols.	18/11/2015, 23/11/2015 Acting Facilities Manager CAPITA Customer	Not applicable – this is our first assessment of progress.	Partly implemented  Site patrols are undertaken and records of site patrols are maintained. These were inspected and showed Mill Hill depot site patrols being undertaken during the day and night. The entry and exit of non-Mill Hill Depot staff is

Audit Title, Date and Recommendation	Deadline and Responsible	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
Recommendation	Officer(s)	Tollow-up assessments	
	and Support Group		controlled and monitored by security operating at the guard house at the entrance to the Mill Hill depot site.  Spot checks of vehicles entering and leaving the site to mitigate the risk of illegal substances being brought onto the site or theft from Mill Hill depot are not yet undertaken as envisaged.  Once all necessary formalities have been implemented and checks have started, the recommendation will be regarded as implemented.
8. Better Care Fund (BCF) and Section 75 (S75) agreement review	February 2016  Head of Joint	Not applicable – this is our first assessment of progress.	Partly implemented  The signed and dated S75 agreements and variations to the
December 2015	Commissioning, Barnet Clinical Commissioning		agreements where applicable were provided for Section 75 Learning Disability Commissioning and Section 75 Learning Disability Campus Reprovision.
Section 75 agreement formalities  Section 75 Agreement Schedules -	Group and Barnet Council (Adults).		The signed and dated S75 agreement for Voluntary Services was not available for inspection.
defining the pooling and governance arrangements unique/specific to the S75 initiative - should be prepared			Once the signed and dated S75 Voluntary Services agreement is provided, the recommendation will be
for each S75 initiative as addendums to the overarching agreement			regarded as implemented.  This recommendation was considered implemented for
All S75 Agreements/Schedules and Variations held by the relevant			actions where the responsible officers were:  • Head of Joint Commissioning Barnet CCG and LBB

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
officers should be: - up to date - dated and - signed by both partners, the Council/CCG.  The revised S75 agreements should			<ul> <li>(Children's)</li> <li>Adults Wellbeing Strategic Lead, Commissioning Group</li> <li>Director of Operations and Delivery</li> <li>Commissioning Director - Children &amp; Young People</li> <li>Health and Wellbeing Commissioning Lead</li> </ul>
go to the appropriate Committee as advised by Governance.	1 February 2016  Head of Joint Children's Commissioning Barnet CCG and LBB (Children)	Not applicable – this is our first assessment of progress.	Implemented For Children, this recommendation was considered implemented for actions where the responsible officer was Head of Joint Children's Commissioning Barnet CCG and LBB for the Children Memorandum of Understanding (MoU) and the S75 Looked After Children (LAC), Occupational Therapy (OT) and Speech and Language Therapy (SLT) S75 agreement schedules
9. Better Care Fund (BCF) and Section 75 (S75) agreement review  December 2015  Pooled fund / budget	1 February 2016  Community &  Wellbeing Assistant  Director	Not applicable – this is our first assessment of progress.	Partly implemented  The new Section 75 Equipment agreement has been drafted and specifies the Pooled Fund Manager as the Care Quality Service Manager – Prevention and Wellbeing. The new S75 Equipment agreement still has to be signed and dated and once this is done the recommendation will be considered implemented.
The roles and names of the nominated pooled fund managers at the Council/CCG should be specified in all S75 Agreements. Changes should be specified in S75 contract	Head of Joint Commissioning	Not applicable – this is our first assessment of progress.	Implemented For Children, this recommendation was considered implemented for actions where the responsible officer was Head of Joint Children's Commissioning Barnet CCG and LBB for the S75 Looked After Children (LAC), Occupational

Audit Title, Date and	Deadline and	Outcomes of previous audit	Audit follow-up assessment (January 2016)
Recommendation	Responsible Officer(s)	follow-up assessments	
variation schedules.	LBB (Children)		Therapy (OT) and Speech and Language Therapy (SLT) S75 agreement schedules
10. Better Care Fund (BCF) and	1 February 2016	Not applicable – this is our first	Partly implemented
Section 75 (S75) agreement		assessment of progress.	
review December 2015	Head of Joint Commissioning Barnet CCG and		The recommendation has been considered as implemented where:
Pooled fund reporting and governance structure (Financial and performance)	LBB (Adults)		<ul> <li>The S75 schedules were specified in paragraph 3 of the Joint Commissioning Executive Group (JCEG) Terms of Reference</li> <li>The signed and dated S75 Learning Disability</li> </ul>
All S75 agreements should follow a similar format to serve as a comprehensive baseline for S75 governance and reporting, aiming to be as specific as possible about the financial and nonfinancial information to be submitted for review.  Future S75 agreements should all have addendum Schedules which should set out the Terms of Reference for the Board/Group/Committee responsible for review, scrutiny and	Director - Children & Young People		Commissioning variation updated the Milestones and Outcomes schedule.  • The updated Section 75 Learning Disabilities (LD) Campus Re-provision agreement now included the JCEG ToR and the ToR for the Winterbourne Steering Group in line with the agreed action  • The updated S75 LD Commissioning agreement. Now included the JCEG ToR  • The monitoring of S75 Better Care Fund, including S75 OPIC delivery was specified in the Joint Commissioning Executive Group (JCEG) Terms of Reference  We found the following aspects had not been fully implemented:
challenge of performance and financial information for that S75			We had not been provided with evidence to show that the terms of reference for the Joint

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
overarching S75 agreements should be updated to reflect current roles, for example, not referring to the Director of People.  Agreement Schedules should aim to define specific reporting requirements where appropriate for the S75 agreement, for example for the Looked After Children agreement the reporting of invoices charged to the Council for services under the agreement.  All S75 agreements should define the reporting line to the Health and Well Being Board.  All S75 agreements should include up to date Business Plans with related outcomes and milestone / performance measures and targets for referral.  Any changes to S75 agreements/schedules should be subject to formal variation			Commissioning Executive Group had been added to each agreement as referred to in the recommendation, except for s75 LD Campus Reprovision and S75 LD Commissioning agreements, above  • Management indicated that the preparation of the S75 variation agreement for Mental Health Service provision with the updated Outcomes and Milestones schedule had started and had been escalated to Legal but was still in progress at the date of the review.  • There was no evidence that the ToR of the JCEG had been added to the Section 75 Voluntary Services agreement in line with the agreed action.  • The new Section 75 Equipment agreement has been drafted but still has to be signed and dated. We understand that the agreement will include the ToR of the Joint Commissioning Executive Group.  • The delivery of S75 OPIC is now included as part of the S75 Better Care Fund (BCF) agreement. We inspected the S75 BCF agreement but could not evidence the inclusion of ToR for the Joint Commissioning Executive Group (JCEG) in line with the agreed action.  • Children's Memorandum of Understanding: There was no evidence of the ToR of the Joint Commissioning Executive Group (JCEG) being included agreement provided to us in line with the agreed action.

Audit Title, Date and Recommendation	Deadline and Responsible Officer(s)	Outcomes of previous audit follow-up assessments	Audit follow-up assessment (January 2016)
agreements.  A repository should retain a complete chronological history of the agreements and variations and related DPRs from inception of the S75 agreement to date.			<ul> <li>S75 Occupational Therapy: There was no evidence that the agreement provided to us included the JCEG ToR nor the monthly and quarterly contract review meetings described during the initial audit in line with the agreed action.</li> <li>Section 75 Speech and Language Therapy (SLT): There was no evidence that the agreement provided to us included:         <ul> <li>the JCEG ToR</li> <li>the monthly and quarterly contract review meetings described during the initial audit.</li> <li>targets for locally defined outcomes in line with the agreed action</li> </ul> </li> <li>S75 Looked After Children: There was no evidence that the agreement provided to us included:         <ul> <li>the JCEG ToR</li> <li>the monthly and quarterly contract review meetings described during the initial audit.</li> <li>financial reporting relating to invoice charges in line with the agreed action</li> </ul> </li> </ul>

#### Implemented recommendations

The following recommendations that had previously been raised as a priority one have been reviewed and are now considered implemented.

# Audit Title, Date and Recommendation 1. SWIFT and Wisdom - April 2014 - Information Governance 2. SWIFT and Wisdom – April 2014 – User Access Control 3. Barnet Homes Contract Management Follow-up - June 2014 - Benefits Management 4. People Management - Pre-employment Checks - June 2015 - Safer Recruitment **Training & Guidance** 5. People Management - Pre-employment Checks - June 2015 - Monitoring of HCPC **Registration of Social Workers** 6. People Management - Pre-employment Checks - June 2015 - Accuracy and **Completeness of Vetting Information** 7. Client Affairs – December 2015 – Property Visits (recommendation 1, parts (b) – (f)) 8. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 - Recruitment - conflicts of interest 9. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 - Workforce Management – Governance Arrangements 10. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 – Risk of illicit payments (recommendation 2, part (c) 11. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 - Refuse vehicle tracker monitoring (recommendation 4, part (a) and (c) 12. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 - Mileage/fuel usage records and monitoring 13. Street Scene Operations Review (Joint Internal Audit & CAFT review) - November 2015 - Risk management (CCTV and Mill Hill depot site security) (recommendation 6, part (b) and (c))

#### **Audit Title, Date and Recommendation**

- **14. Better Care Fund (BCF) and Section 75 (S75) agreement review** December 2015 BCF governance and decision making
- **15. Better Care Fund and Section 75 (S75) agreement review** December 2015 Performance monitoring (implementation of S75 agreement structures)
- **16. Better Care Fund (BCF) and Section 75 (S75) agreement review** December 2015 **Schemes of Delegation**
- 17. Better Care Fund (BCF) and Section 75 (S75) agreement review December 2015 Training and development
- 18. Capital Development Pipeline December 2015 Governance and Reporting
- 19. Capital Development Pipeline December 2015 Engaged Stakeholders

### 7. Internal Audit effectiveness review

Performance Indicator	Target	End of Quarter 4
% of plan delivered	95%*	96%
Number of reviews due to commence vs.	95%	100%
commenced in quarter		
% of reports year to date achieving:	N/A	
<ul> <li>Substantial</li> </ul>		5%
<ul> <li>Satisfactory</li> </ul>		57%
Limited		16%
No Assurance		2%
• N/A		20%
Number / % of Priority 1 recommendations:		
Implemented	90%	80%
<ul> <li>Partly implemented</li> </ul>		
Not implemented		
in quarter when due		

<sup>\*</sup> Based on 95% complete of those due in quarter.

### Key:

Target met
Target not met
N/A

Implementation of internal audit recommendations – as per section 7 above, the progress of the 71 high priority recommendations due for implementation in quarter 4 is that 80% of recommendations have been fully implemented compared to a target of 90%. 20% have been partly implemented.

A summary of the status is as follows:

Status	Number	%
Implemented	57	80%
Partly Implemented	14	20%
Not Implemented	0	0%
Total	71	100

## 8. Changes to our plan

Since the Internal Audit Plan was agreed in April 2015 there have been changes to audits originally planned for Q4 as follows:

Туре	Audit Title	Reasons
Additional	CSG Assurance Framework	Additional advisory management letter as a result of CSG invoicing audit
Deferred	Accounts Payable Q4	Deferred to 2016/17 to enable confirmation of implementation of recommendations identified in Q2 2015/16 review
Deferred	Internal Governance: Speed of Implementing Decision	Deferred to 2016/17 if still appropriate due to extra capacity needed for No Assurance audit follow-ups in 2015/16
Deferred	The Care Act compliance	Deferred to 2016/17 if still appropriate due to extra capacity needed for No Assurance audit follow-ups in 2015/16

## 9. Risk Management

The final performance report for Quarter 3 was presented to the Performance and Contract Monitoring Committee on 15<sup>th</sup> February 2016 and can be found via the link below:

http://barnet.moderngov.co.uk/documents/s29613/Appendix%20A%20-%20M.pdf

Appendix I to the report is the Quarter 3 corporate risk register.

Quarter 4 performance, including the corporate risk register, will go to the May meeting of the Performance and Contract Monitoring Committee.